

Issues Tracking Chart - Hamden Charter Revision Commission

Substantial Due Diligence

Research and Report

Relevance Discussion

Upcoming Deliverables

12/09/2020	<p>Action Items:</p> <ol style="list-style-type: none"> 1. Create Communications Subcommittee; and, 2. Act on recommendations of Council re: <ol style="list-style-type: none"> (a) C.G.S. §7-421 pertaining to prohibition of municipal employees serving on Legislative Council; and, (b) Simons v. Canty re – recall of elected officials.
12/09/2020	Discussion with Town Attorney and Commission Counsel re – Reapportionment (Charter §3-7)
12/09/2020	Discussion with Town Attorney, Ethics Chair and Commission Counsel re – Ethics (Charter §3-9 and 7.2.B)
12/09/2020	Discussion with Town Attorney and Commission Counsel re – Emergency Powers (Charter §5-5.C)
12/09/2020	Discussion with Town Attorney re – Contracts without fiscal impact (Charter §3-7)
No Date	Comparative Chart of Elected and Appointed Municipal Clerks (Charter §3-3.A(1))
No Date	Comparative Chart re – Composition of Municipal Legislative Bodies (Charter §3-3.E)
No Date	Comparative Chart addressing Mayoral Vacancies (Charter §3-5.A)
No Date	Comparative Chart re – Capital Budget (Charter §4-5.C and 10-3.C)
No Date	Comparative Chart addressing Forms of Government (Charter, Chapter V)
No Date	Opinion from Commission Counsel re – CPRB
No Date	Opinion from Counsel re – term limits for board and commission members (§7-1)
No Date	Language from Counsel re – re – appointing authority guidance on demographic composition of boards and commissions (§7-1)
No Date	<ul style="list-style-type: none"> • Comparative Chart: composition and size of Civil Service Commissions (§7-2.A(2)) • Opinion from Counsel on statutory restrictions on service on Civil Service Commission (consult with Town Attorney)
No Date	Talk with Town Attorney re – composition of Board of Assessment Appeals and other boards and commissions (§7-5.A(2)).
No Date	Counsel to review current subpoena authority of the Police Commission (§7-2.C)
No Date	Comparative Chart of Municipal Purchasing provisions addressing contract bidding and oversight and no bid contracts (§8-4.D).
January 2021	Joint Meeting with Fiscal Stability Committee with Panel of Experts on Best Practice Budgetary Procedures (Ch. 10)

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Action Items: 12/09/2020

- **Prohibit Public Employees from Serving on LC¹:**

- Public employees should not be able to serve on the LC nor should relatives of employees².
- This poses a conflict of interest- pitting personal interest above public interest and creating a culture of distrust by residents.
- Citizens must be able to trust their elected officials.
- Employees currently serve at the will of the Mayor and risk their jobs if they disagree.
- Change the rules to **disallow** Town employees, retirees or relatives of retirees or employees from serving on the **Legislative Council, commissions and in the Mayoral Administrative offices³**.
- Add: All persons employed by the town, BOE or have a contract with the town and persons in the household shall not be an elected official of the town⁴.
- Nor should anyone with family serving in upper echelon employment or elected capacity serve on any council (especially not the Legislative Council)⁵.

Action Item

- **December 9 2020: Counsel recommends removal of the item from consideration due to the provisions of the C.G.S. §7-421 which permits municipal employees to serve on legislative bodies and certain boards and commissions. The Commission should review Ethics provisions to ensure strict compliance.**

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- **Recall of Mayor, BOE Members and LC Members⁶:** Allow for recall of a mayor, BOE members and legislative council members. Presently, we have few options to allow for a recall of an elected official unless a crime has been committed. Dereliction of duty, misuse of power, failure to work or show up for work and other means of abuse of the public trust are not grounds for a recall election. We need to add this flexibility to our Charter.
- Add recall by petition for cause in Section 3-10 Removal of elected and appointed officials⁷.
- Any Mayor or Town Manager must be answerable to the public and that includes oversight and recall ability⁸.

Action Item

December 9, 2020: Counsel recommends removal of the item from consider due to the Supreme Court ruling in Simons v. Canty: Recall is not available in the State of Connecticut. There is no express grant of authority that permits local government recall. The only recall towns are those which have special act provisions.

Preamble

Preamble: Charter should include language stating the “intent to value inclusivity” and “relying on general statutes to oversee our information dispensation efforts is neither just nor intentional⁹.”

**Legal Issues/Comment/
Actions**

The Preamble was adopted by the last Charter Commission as an aspirational statement. The Commission will review in due course (11/10/2020). The Commission may consider heritage, equity, inclusivity and quality of life (originating with complaints regarding QU¹⁰) issues (11/24/2020).

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Chapter I – Definitions

- **Charter §1-4.B:** Review the term “Capital Expenditures” with Bond Counsel and make certain that it works with the budget provisions of the Charter¹¹.
- **Charter §1-4.O:** Review the word “vote” throughout the Charter to make certain there is consistent application; unless otherwise intended¹².
- **Charter §1-4.O:** Review the word “cast” as set forth in this section¹³.
- **Charter §1-4.Q + V:** Review the term “Meeting (or Hearing) Notice” and “Public Notice” re – issue of “newspaper” publication¹⁴.
- **Charter 1-4 (NEW)**¹⁵: Adding a definition of “inclusivity” as our town defines it.
- **Charter 1-4 (NEW)**¹⁶: There are a series of comments addressed under the guise of IT infrastructure¹⁷ of Hamden as relates to communications¹⁸, website access and interface, email correspondence¹⁹ and participation in remote or hybrid public meetings²⁰. While some of the issues are budgetary the Charter may include definitions of “Meetings” or “Public Participation” that could embrace these notions.

**Legal Issues/Comment/
Action**

These issues will require a combination of word searches and some policy choices. Town Attorney and Commission Counsel will review and propose language revisions (11/10/2020).

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Chapter II - Incorporation

Charter §2-2 - Incorporation: As the 11th largest municipality the time has come to call Hamden as city as opposed to a Town²¹.

Legal Issues/Comment/ Action

- Requires a legal determination of the basis for the current classification;
- Review economic benefits of “city” versus “town” label with CCM, US Conference of Mayors or NLC (11/10/2020).

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Chapter III - Elections and Elected Officials

- **Charter §3-3.A(1), §3-3.C(2) and §6-1 – Status of Town Clerk**

- Town Clerk should be a classified civil service position²²
- Town clerk should remain an elected position and not become an appointed position²³.

**Legal Issues/Comment/
Action**

- Vera Morrison Testimony
- **COMPARATIVE CHART** of Elected and Appointed Municipal Clerks (11/10/2020).

- **Charter §3-3.E – Election of At-Large Members of the Legislative Council:**

- There should be more minority party members²⁴; or, there should not be an increase in minority party representation²⁵.
- Nonpartisan election for Legislative Council²⁶.
- Eliminate at-large council members; replace nine districts with five with three members each (15 members)²⁷.
- “Electors shall vote for no more than four (4) At-Large candidates.” Proposal: Replace 4 with 6²⁸.
- Reduce the number of districts in Hamden in order to reduce the disparity that continues to increase²⁹

**Legal Issues/Comment/
Action**

- Registrar of Voters Testimony re – impact of districts modifications
- **COMPARATIVE CHART** re – Composition of Municipal Legislative Bodies
- Panels of Municipal Officials representing different forms of government (11/10/2020).

- **Charter §3-3.F – Election of Board of Education:** Four Year Term³⁰.
- **NEW.** Make high profile positions part of the election process³¹.

**Legal Issues/Comment/
Action**

- No action at this time (11/10/2020).

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	<ul style="list-style-type: none"> • Charter §3-5.A - Mayoral Vacancy and Succession: Eliminate the Special Election. Currently the Council President succeeds Mayor for a period of time. There should be an option for the Council President to step aside and allow the Pro Tem to succeed as Mayor²². The Town Attorney agrees that revision along the lines proposed is necessary²³.
Legal Issues/Comment/ Action	<ul style="list-style-type: none"> • COMPARATIVE CHART re – Mayoral Vacancies (11/10/2020).
	<ul style="list-style-type: none"> • Charter §3-5.B – Legislative Council and Town Clerk Vacancy: <ul style="list-style-type: none"> ○ Vacancies on the legislative council should be filled within 3 months³². If the Legislative council has a vacancy it should be filled by a majority vote of the Town Committee for a person of the same political party or affiliation as that of the person who just vacated the office. <i>The Legislative Council should not vote to fill this vacancy</i>³³ (emphasis added by counsel). ○ Vacancies shall be filled by a majority vote of the Town Committee for a person of the same political party or affiliation as that of the person who just vacated the office³⁴.
	<ul style="list-style-type: none"> • Charter §3-5.C – Board of Education³⁵: Vacancies shall be filled by a majority vote of the Town Committee for a person of the same political party or affiliation as that of the person who just vacated the office.
Legal Issues/Comment/ Action	<ul style="list-style-type: none"> • No action at this time (11/10/2020).
	<ul style="list-style-type: none"> • Charter §3-7 – Reapportionment of Voting Districts: <ul style="list-style-type: none"> ○ Review recommended by Commissioner³⁶.

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Relevance Discussion

- Revising the districts of our town to be fully representative of our larger demographics, and clearly defining the reason for this revision in Section 3-7³⁷.

Legal Issues/Comment/ Action

- **December 9, 2020 (45 Minutes):** Discussion with TOWN ATTORNEY AND COMMISSION COUNSEL (11/10/2020).

- **Charter 3-9 (See also, Charter §7.2.B – Conflict of Interest and Ethics:**

- **Independent and Discretionary Action of Ethics Board³⁸:** The Ethics Board should provide oversight and proactive insight not just respond to requests from LC members for opinions. The Board is in the position of guiding the ethical character of Hamden.
- **Address Conflicts of Interest³⁹:** Address all conflicts of interest and make and enforce penalties for failing to meet such guidelines.
- Recognize nepotism, cronyism, and conflicts of interest as violations of the town's charter⁴⁰.

- **Charter 7-2.B – Board of Ethics⁴¹.**

- Board of Ethics members should not be appointed by the Mayor as they are called upon to review complaints concerning elected officials and town employees.
- The qualifications of these board members should be reviewed and tightened so that public confidence can be high that there is little opportunity for conflict of interest.
- Reconsideration of what types of issues are appropriate for the ethics commission to review is needed. Complaints from the public should be considered.

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Relevance Discussion

- **Charter 7-2.B – Board of Ethics Authority to recommend Recusals for Legislative Council Members**⁴². The Board of Ethics should be empowered to be able to recommend recusals for Legislative Council members that have a conflict of interest in voting (when a complaint is received.”

**Legal Issues/Comment/
Actions**

- **December 9, 2020 (30 Minutes): Discussion with TOWN ATTORNEY. ETHICS CHAIR AND COMMISSION COUNSEL (11/10/2020).**

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Relevance Discussion

Chapter IV - Legislative Council

- **Charter §4-3.C - Public Comment:** Review this provision for greater clarity: there should be no excuse for finding a technological platform to ensure robust public comment and live oral participation⁴³.

Legal Issues/Comment/
Actions

- Fine-tune language to ensure written comments are published as part of the public record.
- Consideration of remote and hybrid meeting protocols, including robust platforms to protect security to treat in-person (oral) and remote testimony equally (11/10/2020).

- **Charter §4-5.C – Increase or Decrease Budget:** Should include reference to Capital Expenditures and Budget⁴⁴?

Legal Issues/Comment/
Actions

- **COMPARATIVE CHART** on treatment of capital budgets and expenditures (11/10/2020).

- **Legislative Council Agenda Issue⁴⁵:** Agenda items for Legislative Council meetings should be posted a week ahead of time or automatically tabled to give the public and Council members to time to consider the issues. Enforcement of this should be strict.
- **Legislative Council Oversight of Departments⁴⁶:** The Legislative Council should be charged with closely monitoring the work of each department with regular assessment.
- **Regular Financial Updates to Legislative Council⁴⁷:** A financial update should be presented at every Legislative Council meeting by the town Finance Director or the next in charge.

Legal Issues/Comment/
Actions

- Already a legislative function. Not clear what more should be done.
- **Note:** Language might be considered requiring the LC to conduct a public review of all required filed reports. Council must conduct public meetings on all reports.

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	<ul style="list-style-type: none"> • Invite: V. Horsley, Chair of Fiscal Stability Committee; or, Kristen Dolan, Chair of the Finance Committee (11/10/2020). 	
<ul style="list-style-type: none"> • Habitual Absence/Attendance Requirements⁴⁸: Legislative Council members should have attendance requirements. 		
Legal Issues/Comment/ Actions	<ul style="list-style-type: none"> • Addressed in removal proceedings. There should be a standard for elected officials • A standard should be defined for appointed members of Boards and commission by Ordinance, which would subject a member to expulsion in the standard is not met (11/10/2020). 	
<ul style="list-style-type: none"> • Notice Prior to Legislative Action: <ul style="list-style-type: none"> ○ Legislative Council members should not be expected to vote on an item that is brought before them less than 48 hours before the vote is anticipated. It is Impossible to make knowledgeable decisions that affect the entire town without more time to adequately consider the request⁴⁹. ○ Motions are always last minute and promise dire consequences if the LC doesn't pass this bond issue or that immediately. ...one heck of a way to "run a railroad⁵⁰." 		
Legal Issues/Comment/ Action	<ul style="list-style-type: none"> • Language should be developed requiring Council to follow rules as adopted (11/10/2020). 	
<ul style="list-style-type: none"> • <u>Emergency Actions – Definition⁵¹ and Charter §5-5.C – Emergency Powers⁵²:</u> Delivery of a request later than 48 hours should only be allowed in an emergency. The meaning of emergency should be defined. 		
Legal Issues/Comment/ Actions	<ul style="list-style-type: none"> • <u>TOWN ATTORNEY/COMMISSION COUNSEL</u> will review Charter provisions regarding emergencies (11/10/2020). 	

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Chapter V - The Mayor

- **Charter §5-2.D (2) – Contract Approvals:** Should contracts without fiscal impact be subject to legislative approval⁵³?

Legal Issues/Comment/
Action Items

- **TOWN ATTORNEY** to provide examples (11/10/2020).

- **Charter §5-5.C – Emergency Powers:** See, above

Chapter V - Mayor-Council versus Council Manager Form of Government and Chief Administrative Officer

- **Professional Town Management – Transition to Town Manager⁵⁴:** Hamden should move to professional rather than political leadership...a town manager form of government with a focus on expertise in finance, administration, budget making and contract management as required skills⁵⁵.
 - The need for a fiscally responsible Town Manger to run Hamden⁵⁶.
 - Establish a City Manager Governmental Structure⁵⁷
 - Seriously consider changing to a town manager form of government: Our town is in financial ruin and needs a highly trained and skilled professional with a dedicated, knowledgeable team to lead us out of this situation by addressing our serious management problems⁵⁸.
 - Town Manger would run a tighter ship than a Mayor⁵⁹.
 - Make Hamden a Town Manger system of government. “Let’s have a professional running the town’s affairs professionally⁶⁰.”
 - “We need a change to a town manager⁶¹.”

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Relevance Discussion

- “Could we be worse off with a professional approach to our finances and managing our town” than the current form of government and “the history of cronyism, and mismanagement?” Hamden would be “better served by a different approach...a Town Manager form of government⁶².”
- Hamden needs (1) “...a **professional who can make decisions to manage our budget without oweing (sic) their re-election to the unions and employees that put a Mayor in position⁶³**,” (2) “ someone with professional qualifications and skills to pull the town out of the financial quagmire it is in (and has been in for some time)⁶⁴; and (3) “We need a qualified, experienced town manager to dispassionately evaluate our situation and implement common-sense, fiscally responsible solutions based on established best practices and professional standards. Someone who will devote all of their time to focusing on the best interests of the town and its taxpayers instead of re-election bids, personal and partisan conflicts, and other distractions⁶⁵.”
- Strongly supports “a shift toward the town manager model (away from mayoral system)... (due to) mismanagement...profligate spending and ever-rising property taxes⁶⁶.”
- The only solution is to dissolve the position of mayor and to appoint a Town Manager, who is qualified and bold enough to begin to deal with the problem and who will be held to account for her or his performance⁶⁷.”
- Change from a mayoral system to a Town Manager system...due to the “town’s dire financial situation” which “requires professional, competent fiscal and administrative leadership...It would be an improvement if the town were managed by a qualified professional who that their job was dependent on performance, and whose appointment was not based on politics⁶⁸.”
- We write to support those town residents who are urging a change from the current mayoral system to a Town Manager system⁶⁹. We strongly believe that that such a changed system would be in the long term interests and to the real benefit of all residents. However, strong safeguards must be included to ensure that the Town Manager role would not become politicized (sic), taking us out of the frying pan into the fire⁷⁰.”
- Favors Town Manager and “a worthy, collegial and intelligent leader...with the thoughtful, responsible qualities of Ned Lamont⁷¹.”
- **A City Manager’s prime role is budget management and the Legislative Council can require this or fire the City Manager⁷²**. “Legislative Council can’t fire the Mayor...can’t even discipline the Mayor⁷³. For those of you who have watched over the last several years, the presentations to the LC by the Mayor and his staff, you will have heard how desperate Hamden is to borrow more money. The explanation is that we have to borrow or we will not have cash to pay our bills.”

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- Have the Council hire a Town Manager for an initial five years. The candidate must have a proven track record in managing a multimillion dollar business and must possess relevant academic credentials (a genuine MBA, perhaps). A referendum toward the end of his/her contractual term will determine whether or not we return to a Mayor-Council form of town government.⁷⁴
- **Eliminate Strong Mayor Form of Government⁷⁵:** We need a professional person in charge of the "business" of Hamden. Currently, we have been operating as if we are a mom and pop business with very little to no professional expertise at the mayoral/administrative level. Could we change the Charter to allow for the possibility of having a Town or City Manager⁷⁶?
- **“The mayor system we have with this mayor and others has been a disaster** for Hamden. Time to have someone hired who works on the job, and thinks of the best for the town⁷⁷.”
- “...distressed with how **years of mismanagement by mayors of Hamden** have resulted in our beloved town being in serious financial straits...(revise the charter) to a Town Manager rather than a Mayor (sic) bring responsible for carrying out the directives of our Town Council⁷⁸.”
- **Ideas for a New Hamden:** Council should supervise a town manager and consider outsource services provided to the Town, citing the example of Sandy Spring GA (pop. 100,000 +/-)⁷⁹.

- **Long Term Planning and Sustained Strategic Planning:** “A process/organizational structure that supports long-term initiatives. While I’m not suggesting that a Town Manager would be the only way to help ensure a sustained strategic planning and implementation process, there is a need for stable and secured leadership and organizational structure that can work beyond the political ebbs and flows to get big things done⁸⁰.”

- **Fiduciary Responsibilities and Incentives.**

- I would like to see the mayor, a town manager and most importantly, the Legislative Council be "fiduciarily" responsible. At the present time, it is my understanding that no one in the elected offices has any responsibility for making sure that we are fiscally responsible as a town. When I was Chair of the Hamden Mental Health Commission, we had fiduciary responsibility. It is a big deal, but it makes commissioners realize that they have to attend to finances in a responsible manner. You can be sure that I had personal insurance!! I believe the Board of Education has fiduciary responsibility. Could you please consider adding this to the new Charter⁸¹?
- Whether a mayoral or city manager type government, there should be incentives for the person(s) in charge to be efficient and

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to hold down costs so that Hamden might regain its reputation as an attractive place to live. Incentives do not include getting re-elected⁸².

- It seems evident that our current mayoral systems can be influenced by political considerations, not the common good of the town. Where is the transparency⁸³?

- **Retain the Mayor/Council Form of Government.** There current government is the Mayor Council form as opposed to a strong Mayor form of government⁸⁴.
 - We should not allow our frustration with our present situation to push us to make changes to our Charter that will alter the character of our town⁸⁵; in other words, you shouldn't change the Charter on the basis of opinion of the current occupant or politics⁸⁶.
 - Accountability is rooted in the "direct...vote for our Mayor every two years⁸⁷." The chief executive must be answerable to the public⁸⁸.
 - There is no evidence that Town Manager governments are more efficient⁸⁹.
 - **Assessment of Legislative and Executive Functions.** If there is a problem with the form of government you need to assess the executive and legislative functions⁹⁰.
 - **Is the Legislative Council Capable of Managing and Overseeing the Town Manager?** Concerned about placing authority in the hands of the Legislative Council; in effect, as the employer of the Town Manager⁹¹.
 - **How Do You Hold the Town Manager Accountable⁹²?** Town Manager would be accountable to Legislative Council, which is not equipped to manage the town.
 - **Fiscal Responsibility⁹³.** If you go the Town Manager route you may consider throwing in a Board of Finance to supplant some of the budgetary authority of the Legislative Council.
 - **Voter Suppression⁹⁴:** Taken away the right to vote for the municipal chief executive officer is a form of voter suppression: "I prefer to have a direct voice in the selection of the town leadership. There are too few opportunities for me to express my opinions and concerns. I don't want to feel like some council members for whom I did not vote will govern the town by proxy. Let's do all we can to encourage direct voter participation in the electoral process. Anything that deters from that process

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is in fact undemocratic. That's the last thing we need at this time... (In light of) recent events surrounding our recent national election call attention to the fact that democracy must be preserved at all costs. Diversity of opinion is a hallmark of our electoral system. Indeed, diversity of opinion is one strength of this town's discourse. But, in the final analysis, we must avoid having electors run our government. Power must reside directly in the hands of the people, even in financially troubled Hamden. I'm convinced that, given equal opportunity, brilliant minds in this town will advocate for solutions other than a system of town manager."

- **Establish the Office of Chief Administrative Officer/Chief Operating Officer⁹⁵.** As an alternate to Town Manager is a strong and independent Chief Administrative Officer/Chief Operating Officer:
 - appointed by Mayor, who remains chief executive officer, and approved by Council;
 - five year term governed by contract;
 - professional qualifications;
 - clear delineation of responsibilities;
 - department heads report on operational and administrative matters to CAO who reports to Mayor; and,
 - termination by Mayor effective upon approval of the Legislative Council.

- **Finance Director: A Civil Service Position⁹⁶.** The Finance Director ought to be a civil service position and not one where he/she serves at the pleasure of the Mayor from administration to administration. One of the reasons the town's finances are the way they are today is due in part to the lack of continuity in that position, which in the past has been filled by some less than qualified individuals, especially at the most recent turn of the century.

- **Do Not Change the Charter⁹⁷.** Hamden should not "revise the charter in favor of a town manager. Harry Reid and Mitch McConnell both change the rules of Congress because they do not like the results of the moment...We in Hamden should not follow that path. I am not happy with the mayor and his fiscal governing of this town. That said I do not think we should throw the baby with the bathwater do not change the charter."

C.G.S. §7-193 requires the designation of a chief executive official. The options are:

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Legal Issues/Comment/ Action Items	<ul style="list-style-type: none"> First Selectman Mayor elected by the electors Chief Administrative Officer appointed by the Mayor. Chief Administrative Officer appointed by the Board of Selectman City/Town Manager appointed by the Board of Selectman, Council, Board of Directors or Board of Alderman <p>Note 1: Any municipality having a manager as its Chief Executive Officer may also have a Mayor who shall be the presiding member of its legislative body the ceremonial head of the municipality and shall have such other powers and duties that the charter prescribes.</p> <p>Note 2: Again, the powers, duties and term of office of the Chief Executive Officer shall be prescribed by the General Statutes and he or she shall have such other powers and duties as the charter prescribes.</p> <p>Note 3: Review Town of Clinton</p> <p>Note 4: Prepare <u>COMPARATIVE CHARTS</u> and Panel Discussions</p>	
Next Steps	Substantial Public Review utilizing panels and background materials: CCM, COST, ICMA ⁹⁸ , National Civic League	

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Chapter VI - Town Clerk

- See Charter Chapter III

Chapter VII - Boards and Commissions

- Transparency, Public Input, Openness and Budget Cooperation and Consolidation for all departments, including the Board and Department of Education:

**Legal Issues/Comment/
Actions**

- Issue generated by the Commission (11/10/2020).

- Charter §7-1.E – Dual Appointments: What is the status of regional board appointments⁹⁹?

**Legal Issues/Comment/
Actions**

- Town Attorney/Commission Counsel will review legal issues (11/10/2020).

- Charter §7-1.I – Restrictions on Civil Service and Ethics Appointment¹⁰⁰:

**Legal Issues/Comment/
Actions**

- Commission to review restrictions (11/10/2020).

- Charter §7-1: Qualifications for Boards and Commissions¹⁰¹:

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- Commissions should be made up of people who have some experience in the area they are serving.
- The Legislative Council should be responsible for overseeing that such nominated persons are appropriate for the job they are being asked to do.

**Legal Issues/Comment/
Actions**

- Commission to review across the board standards (11/10/2020).

• **Charter §7-1: Regularly Scheduled Meetings of Boards and Commissions**¹⁰²:

- Commissions should be required to meet regularly at least 10 months out of the year.
- For some reason, the Police Commission did not meet for several months this year (while other commissions met regularly).
- This severely limits the public's access to the commission and to raising issues of public concern.

• **Charter §7-1: Mandate Regular Meetings of Commissions**¹⁰³.

• **Charter §7-1: Attendance and Regular Meeting Requirements**¹⁰⁴. Boards and Commissions- should have attendance requirements and meetings should be held 10 months per year.

• **New: Consideration of remote and hybrid meeting protocols, including robust platforms to protect security to treat in-person (oral) and remote testimony equally**¹⁰⁵.

**Legal Issues/Comment/
Actions**

- Regular monthly meetings/sufficient cancellation notice/public petition (11/10/2020).

• **Charter §7-1: Public Input**¹⁰⁶. Ensure public input, oral and written, in all matters

**Legal Issues/Comment/
Action**

- See, Legislative Council provisions, above.

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- **Charter §7-1¹⁰⁷**: Term limits for Board and Commission Members.

**Legal Issues/Comment/
Action**

- Counsel to review authority for term limits.

- **Charter §7-1: Inclusivity¹⁰⁸**. The Town and its officials should "...be demographically proportionate to its population, which is how inclusivity on the part of municipalities is generally defined...the Mayor's Office, the Legislative Council, the Board of Education and other town Commissions should represent, in its population make-up, our town's demographics--namely, gender, race, age, income status, neighborhood, and/or political affiliation." Charter only mentions political affiliation..."inclusivity equals representation of the actual demographics makeup of our town's population (i.e. proportional representation):"
 - Including an addendum that clearly delineates the town's demographics, with advisement to update and consult this addendum in all future Charter revisions.
 - Replacing any language that spells out "political party" requirements or restrictions with comprehensive demographic requirements or restrictions; namely, the inclusion of race, gender, age, income, etc. as a criteria for both elected and appointed governing persons. (Chapters III, IV, V, VI, VII, VIII, and IX.).

**Legal Issues/Comment/
Action**

- Counsel to research issue of language to guide appointing authority to consider a range of demographic factors in the appointment of board and commission members

- **Charter 7-2.B (See, §3-9, above) – Board of Ethics¹⁰⁹ and Board of Ethics Authority to recommend Recusals for Legislative Council Members¹¹⁰**.

**Legal Issues/Comment/
Actions**

- **December 9, 2020 (30 Minutes)**: Discussion with **TOWN ATTORNEY. ETHICS CHAIR AND COMMISSION COUNSEL** (11/10/2020).

Issues Tracking Chart – Hamden Charter Revision Commission

Substantial Due Diligence

Research and Report

Relevance Discussion

- **Charter §7-2.A (2) – Membership of Civil Service Commission:** Three appointees are too few¹¹¹. Civil Service-increase by 2 members. 3 members are not sufficient. Establish fair hiring practices and determine what constitutes conflicts of interest in hiring¹¹².

**Legal Issues/Comment/
Action**

- Comparability Chart on composition/size of Civil Service Commissions
- Counsel to review statutory restrictions on service

- **Charter §7-5.A – Board of Assessment Appeals**¹¹³: There should be expanded membership.

**Legal Issues/Comment/
Action**

- Talk with Town Attorney re – composition of Board of Assessment Appeals and other boards and commissions.

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Relevance Discussion

Chapter VII - Police Commission, Civilian Review Board and Fire Commission

- **Charter §7-2.C – Restructuring of the Police Commission**¹¹⁴: Police Commission Membership should be expanded to 9 members representative of each of the Council Districts
 - Qualifications should be established for members to assure broad representation and backgrounds.
 - CRB limited by the content of CRBs...an ordinance not a Charter issue.
 - **Charter §7-2.C – Restructuring of the Police Commission**¹¹⁵: Instead of 9 districts there should be three with three members each subject to minority party representation.
 - **Charter §7-2.C – Police Commission**¹¹⁶: Membership should be expanded.
-
- **Create Civilian Review Board**¹¹⁷, with subpoena powers as first line of discipline¹¹⁸

Legal Issues/Comment/ Action

A Civilian Police Review Board (“CPRB”) may now be established by Ordinance pursuant to Sec. 17 of P.A. 20-1¹¹⁹. The following are the ordinance provisions permitted by statute:

- Scope of CPRB Authority [§17(a)(1)]¹²⁰;
- Number of CPRB members [§17(a)(2)];
- Process for the selection of CPRB members, whether elected or appointed [§17(a)(3)];
- Term of office for CPRB members [§17(a)(4)]; and
- Procedure for filling any CPRB vacancy [§17(a) (5)].

Subpoena Authority of CPRB to:

- Compel the attendance of witnesses before such board [§17(b)(1)]; and
- **Require** the production for examination of any books and papers that such board deems relevant to any matter under investigation or in question [§17(b) (2)].

Stay of CPRB Actions. Upon written request of the Office of Inspector General (“OIG”) [§17(d)] the CPRB

Issues Tracking Chart – Hamden Charter Revision Commission

Substantial Due Diligence	Research and Report	Relevance Discussion
	<p>“...shall stay and take no further action in connection with any proceeding that is the subject of an investigation or criminal prosecution that is being conducted pursuant to said section or section 51-277a of the general statutes.” The stay:</p> <ul style="list-style-type: none"> • Shall not exceed six months from the date on which the civilian police review board receives such written request from the Office of the Inspector General; and • May be terminated sooner if the OIG provides written notification to the civilian police review board that a stay of proceedings is no longer required 	
<ul style="list-style-type: none"> • <u>Charter §7-2.D – Fire Commission</u>¹²¹: Membership should be expanded in line with the Police Commission. 		
<ul style="list-style-type: none"> • <u>Charter §7-2.C and D</u>¹²²: Police and Fire Commissions should have staggered terms. 		
Legal Issues/Comment/ Action	<p>The Police and Fire Commission should be lodged with the responsibility for reviewing the respective collective bargaining agreement in order to consider best practice revisions and also take into account budgetary constraints inherent in such agreements, including but not limited to overtime, minimum staffing and other requirements.</p>	
<ul style="list-style-type: none"> • <u>Charter §7-2.F and 8-7.A: Housing Patterns.</u> “One of those big things needs to be to take a look at policies and regulations related to housing patterns and revise those that provide road blocks to developing more integrated neighborhoods. Our schools must become more integrated, and if we are to provide some degree of neighborhood schools, it stands to reason that our neighborhoods must become more integrated. Otherwise, our schools will have no other choice but to integrate our schools outside the neighborhood’s attendance zone practice¹²³.” 		
Legal Issues/Comment/ Action	<ul style="list-style-type: none"> • Develop aspirational language that provides a foundation for action by regulatory boards, commissions and officials (11/24/2020). 	
<ul style="list-style-type: none"> • <u>Oversight Commissions.</u> Further there should be an oversight committee for police beyond the present Police Commission which is apparently more of a do-nothing "yes" club than any kind of oversight commission. Similarly for energy, Public Works etc. Oversight committees and commissions in general should be made up of people from every district none of whom hold any office nor have any 		

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upper echelon employment relationship with the Town. Nor should anyone serving on these commissions and committees have any business or employment relationship with the service under said committee or commission purvue (sic). In all cases, no one with ties to any utility or other service-to-the-Town company hold any position on the Legislative Council¹²⁴.

**Legal Issues/Comment/
Action**

- Further discussion required.

Chapter VIII - Departments and Department Heads

- **Transparency, Public Input, Openness and Budget Cooperation and Consolidation for all departments, including the Board and Department of Education:**

**Legal Issues/Comment/
Actions**

- Issue generated by the Commission (11/10/2020).

- **Charter §8-2:** Should consider permitting longer contracts for municipal employees¹²⁵.

**Legal Issues/Comment/
Action**

- Further discussion with President McGarry

- **Charter §8-2:** New provisions governing the conduct of Department Heads, as follows:

- Department heads should report to the mayor and respond to requests and questions from the Legislative Council on a timely basis to allow informed decision making by the Council. This past year, department heads were instructed not to speak to LC members at a time when critical budgetary deliberations were transpiring and council members could not get needed information from the department heads¹²⁶.

Issues Tracking Chart – Hamden Charter Revision Commission

Substantial Due Diligence	Research and Report	Relevance Discussion
<ul style="list-style-type: none"> ○ Department heads (or assistant) that have a direct interest in any item on the council agenda should be required to be available at the council meetings to answer questions that might arise in the meeting¹²⁷. 		
Legal Issues/Comment/ Action	<ul style="list-style-type: none"> ● Duties of Mayor? Transparency and Accountability (11/24/2020). 	
<ul style="list-style-type: none"> ○ The Council regularly has questions at the council meetings that go unanswered because the department head or assistant is not available to answer their questions¹²⁸. 		
Legal Issues/Comment/ Action	<ul style="list-style-type: none"> ● Further discussion with President McGarry 	
<ul style="list-style-type: none"> ○ All Department Heads should have required certifications in place prior to being hired¹²⁹. 		
Legal Issues/Comment/ Action	<ul style="list-style-type: none"> ● Further discussion with President McGarry 	

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- **Charter §8-4.D:** New provisions governing the procurement and contract processes:
 - **Contract Bidding and Oversight¹³⁰:** Contract bidding requirements, vetting and letting that adhere to standard rules to ensure quality of deliverables and efficiency. Contracts should be reviewed regularly for effectiveness and competitiveness.
 - **No Bid Contracts¹³¹:** No-bid contracts should be severely limited in order to deter abuse. Currently they are seen as a last minute need by the Administration, but the process is frequently abused. Establish rules when a no-bid contract can be used and establish consequences if it is abused.

- **Charter §8-6.A (d):** The Tree Warden should be a licensed arborist¹³².

**Legal Issues/Comment/
Action**

- Drafting Note: Review “best practices standard” as set forth §8-6.A(2)(b) (11/24/2020).

Chapter IX - Board of Education

No issues at the present time.

Legal Issues/Comment

Please note that the austerity issues set forth below may or should include a discussion of ways and means to consider administrative consolidations of services, such as procurement, personnel and finance.

Issues Tracking Chart – Hamden Charter Revision Commission

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Relevance Discussion

Chapter X - Budget

- **Capital Budget and Expenditures¹³³:** Budget process should be reviewed including Charter §10-3.C “Proposed Capital Expenditures.

**Legal Issues/Comment/
Action**

- Consideration of Joint Session with Fiscal Stability Committee on General Fund and Capital Budget Planning and Standards, including concept of gross budget, i.e. grants: Panel Discussion (11/24/2020).

- **Austerity Measures I¹³⁴:** **Hamden is headed into very serious and difficult financial times.** For the next 15-20 years, Hamden will have to start paying back the money that has been borrowed and the pension payments that have been delayed. This will mean severe austerity measures will have to be evaluated and implemented. Some say it is inevitable that the State’s financial oversight body, MARB, will be coming in to require more responsible budgeting including a 3-5 yr. financial plan that shows a balanced budget. The difference between that scenario and the past years which supposedly showed passage of a balanced budget is that MARB will not tolerate budgets with padded revenues and understated expenses which have characterized recent years’ budgets.
- **Austerity Measures II¹³⁵:** The approach to taxes needs to be re-engineered. How about first setting a reasonable mill rate, then based on the grand list sources of income, including property to be taxed, determine the total town budget –that is, how much can be spent. All expenditures by the town would sum to this amount and no overages allowed. A reasonable mill rate should reflect our “competition” in other CT towns that seem to get things done efficiently- this could be based on a quick sampling from e.g. Milford, Cheshire, North Haven, etc. Allocate the total budget amount, and make all departments and potential expenditures justify their budgets and live with the allocation they are given. Focus on value-added activities and minimize/eliminate administrative and supervisory activities.
- To extent & format possible I suggest that short (annual), mid, and long term priorities are presented in a specific format so these can be provided to Hamden's State Legislative delegation. This would allow tracking progress to alleviate chronic state under-funding of our public schools and municipality, and other challenges & roadblocks¹³⁶.

Issues Tracking Chart – Hamden Charter Revision Commission

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**Legal Issues/Comment/
Action**

- Members of the Commission should review these general concepts to see whether there are any ideas that can be used in the Charter.

Poetential Referrals to Legislative Council and Other Entities

- Re: violent crime, fear, residents struggling to pay property taxes, intimidation and destructive propaganda from the left wing radicals of Hamden, silence of Town government, ghost town (hundreds of homes for sale in Hamden)...Whether this Commission has the will or know how to address these issues in the middle of what I can only describe as Impending Civil War remains to be seen. I would like to offer my services¹³⁷.
- With all the complaints that have been voiced in Hamden regarding panhandling, is it possible to address this issue by writing in an ordinance that prohibits panhandling on public and private properties without the owner's permission? This would help alleviate the fear that shoppers and pedestrians have walking by these people. Hamden residents have been attacked and harassed by these panhandlers¹³⁸.

Legal Issues/Comment

This matters may be more appropriate for the Legislative Council (11/24/2020).

- **Regulation of Student Rentals in Residential Neighborhoods¹³⁹**: Differential taxation for owners as may be true of shoreline properties.
- **Permits for Quinnipiac Rental Homes¹⁴⁰**: Cost too low, police regulations, required annual renewals, front lawn parking restrictions, neighborhood cap on student housing: (1) Regulate density of QU rental houses; (2) Charge higher fees and renewals to rental housing landlords; (3) Provide landlord name and contact info to neighbors; (4) Give more power to noise, blight and public nuisance ordinances; (5) Revoke permits from repeat offenders; and (6) Prohibit auto-renewal of rental permit when houses are sold.
- **QU Student Housing^{141 142}** : Charter should contain a three strike policy which would revoke student housing permits after three "legitimate" complaints.

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- Increase the number of rental permits from \$300.00 to \$5,000.00 and renewal fee from \$150.00 to \$ 1,500.00¹⁴³.
- Concerns regarding QU students¹⁴⁴: (1) Increasing number of homes that have cars from parked on lawns and on the streets; (2) Traffic law violations...by these students. Running stop signs and traffic lights; (3) Our quiet community is changing and more residents are moving out and more students moving in. Not to mention litter is on the rise; and (4) Noise is also a concern with loud music and with parties that seem to occur without regard to the working class people in the neighborhood.
- Increase the Planning and Zoning department to so they are better equipped to deal with issues such as Paradise Nursery and Quinnipiac rental properties¹⁴⁵.

**Legal Issues/Comment/
Actions**

Refer to Legislative Council and other planning and enforcement entities. Aspirational language pertaining to the “quality of life” may be considered in the Preamble.

¹ Submission by Judy G. Clark, Ridge Road: 9/21/2020.

² In addition to Judy G. Clark, above. Submission by and Public Testimony of Stocky Clark: 9/22/2020.

³ Submission by Elaine Dove, Santa Fe Avenue: 9/21/2020. See also, Submission by Patricia C. Vener-Saavedra: 10/21/2020.

⁴ Submission by Sean Grace: 9/22/2020; and, Submission by Diane Hoffman: 9/27/2020.

⁵ Submission by Patricia C. Vener-Saavedra: 10/21/2020.

⁶ Submission by Elaine Dove, Santa Fe Avenue: 9/21/2020.

⁷ Submission by Diane Hoffman, Wilmot Road: 9/27/20.

⁸ Submission by Patricia C. Vener-Saavedra: 10/21/2020.

⁹ Submission by Lee Lee McKnight, Putnam Avenue:10/13/2020. Note: “The preamble itself can set forth a stronger, clearer commitment to all the citizens of our Town. Merely listing inclusivity as a foundation doesn’t do service to the purposeful, challenging, and necessary work this Commission has undertaken to ensure this document adequately expresses the intentions of the Town of Hamden. A preamble highlights the spirit of a Town, and sets forth the tone in which the Town’s Charter has been written or revised. As such, a clear, convincing statement of Hamden’s *Intent* to be inclusive must be included. More than a herald of our progressive values, this declaration must delineate the criteria by which we shall judge whether our value of inclusivity is being realized.”

¹⁰ Submission by Ann M. Pari, Harrison Drive; Claudio Scirocco: 9/21/2020; Cheryl Kasprzycki, Paradise Avenue: 9/22/2020; Wendy Santamauro (and public testimony): 9/21/2020 and 9/22/2020; Victoria Simiola: 9/28/2020; and, Monique Simmons: 9/24/2020.

¹¹ Public Testimony of Town Attorney Sue Gruen: 10/14/2020.

¹² Public Testimony of Town Attorney Sue Gruen: 10/14/2020.

¹³ Public Testimony of Town Attorney Sue Gruen: 10/14/2020.

¹⁴ Public Testimony of Town Attorney Sue Gruen: 10/14/2020.

¹⁵ Submission by Lee Lee McKnight, Putnam Avenue: 10/13/2020.

¹⁶ Submission by Lee Lee McKnight, Putnam Avenue: 10/13/2020.

¹⁷ Submission by Elaine Dove, Santa Fe Avenue: 9/21/2020. Note: “We must change the IT infrastructure to allow a more robust system in the Town government and in the BOE. Last year we had 3 months of no internet in the public schools (prior to the Pandemic closing) and the Town government email server regularly spits back emails as undeliverable. This is unacceptable because it limits the public’s ability to contact the members of their town government”.

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¹⁸ Submission by Diane Hoffman, Wilmot Road: 9/27/2020. Note: “Zoom and other technology that makes it possible for the public to participate in their local government meetings should be required to be used by the town even after the pandemic is over. It makes participation in our town government possible without the need to travel which can be difficult if you lack a car or a ride or mass transit is not available.”

¹⁹ Submission by Diane Hoffman, Wilmot Road: 9/27/2020. Note: “The town IT dept. must be capable of providing services needed to run our town so that email and other communications are reliable. There has been an ongoing problem with email delivery to town offices since at least January 2020. Emails are blocked, bounced, marked undeliverable etc. In a pandemic where town offices are closed, this is especially serious. In a democracy this is unacceptable.” See also, Elain Dove, Santa Fe Avenue: 9/21/2020.

²⁰ Submission by Elain Dove, Santa Fe Avenue: 9/21/2020. Note: Hybrid Meeting Participation: “Hamden resident participation in public commissions has risen dramatically with the commission meetings broadcast via Zoom. It is important that we allow Zoom (or Zoom like) access to all public meetings after the Pandemic is over. The public should be allowed to speak at all public meetings via accessible, non-in person means. The public should have access to all public meetings via a recording which would be posted no later than 5 days after the meeting was held. All minutes, agendas and back-up materials need to be posted consistently and in a timely manner in accordance with FOI requirements.

²¹ Public Testimony of Council President Mick McGarry 10/14/2020 and submission by Joseph McDonagh, Whitney Avenue: 9/22/2020.

²² Public Testimony of Council President Mick McGarry 10/14/2020

²³ Submission by Diane Hoffman, Wilmot Road - 9/27/2020

²⁴ Public Testimony of Council Minority Leader Betty Wetmore: 10/14/2020

²⁵ Submission by Jacob Feigenbaum, Edgehill Terrace: 11/27/2020.

²⁶ Submission by Joseph McDonagh Whitney Avenue: 9/22/2020.

²⁷ Submission by Joseph McDonagh Whitney Avenue: 9/22/2020

²⁸ Submission by Sean Grace and Public Testimony of Councilmember Justin Farmer: 9/22/2020; and submission by Diane Hoffman, Wilmot Road: 9/27/2020.

²⁹ Submission by Victoria Simiola: 9/28/2020.

³⁰ Submission by Sean Grace: 9/22/2020.

³¹ Submission by Victoria Simiola: 9/28/2020.

³² Submission by Diane Hoffman, Wilmot Road: 9/27/2020. Note: “The 7th District has not had a council representative for almost 2 years. Initially due to illness and then unfortunately, due to the death of our Representative. The people of the district need and are entitled to a representative they can turn to for their district concerns, just as every other district has.”

³³ Submission by Diane Hoffman: 9/27/20

³⁴ Submission by Sean Grace: 9/22/2020

³⁵ Submission by Sean Grace: 9/22/2020

³⁶ Issue raised by Commissioner Kaye: 10/14/2020.

³⁷ Submission by Lee Lee McKnight, Putnam Avenue: 10/13/2020.

³⁸ Submission by Judy G. Clark, Ridge Road: 9/21/2020.

³⁹ Submission by Elain Dove, Santa Fe Avenue: 9/21/2020

⁴⁰ Submission by Jacob Feigenbaum, Edgehill Terrace: 11/27/2020.

⁴¹ Submission by Diane Hoffman, Wilmot Road: 9/27/2020. Note: “While reviewing the Charter, the possibility of conflict of interest should always be kept in mind and addressed as needed. Concerns over conflict of interest are constant and abundant in Hamden. There should be requirements addressing when town officials and employees must recuse themselves from participating in making a decision on a specific item.”

⁴² Submission by Stephen Marsh, PhD, Blake Road: 10/19/2020.

⁴³ Public Testimony of Town Attorney Sue Gruen: 10/14/2020; See also, written comments of Diane Hoffman, Wilmot Road: 11/17/2020 and Phil Cronan, Commission – technology Commission: 11/16/2020.

⁴⁴ Public Testimony of Town Attorney Sue Gruen: 10/14/2020.

⁴⁵ Submission by Judy G. Clark, Ridge Road: 9/21/2020.

⁴⁶ Submission by Judy G. Clark, Ridge Road - 9/21/2020.

⁴⁷ Submission by Diane Hoffman, Wilmot Road: 9/27/2020.

⁴⁸ Submission by Diane Hoffman, Wilmot Road: 9/27/2020.

⁴⁹ Submission by Diane Hoffman, Wilmot Road: 9/27/2020.

⁵⁰ Submission by Stocky Clark: 9/22/2020: “Under Mayoral leadership over the years, the Town has moved slowly but surely to huge indebtedness (\$1.1 Billion or \$18,000 per resident)... Our regular deficit budgets has led to the borrowing that has created this huge indebtedness which in turn has led to regular downgrading of our bond status to one step above “Junk bond” with a negative outlook. Poor, incompetent or willful mismanagement of the budget seems to have been accepted for years.”

⁵¹ Submission by Diane Hoffman, Wilmot Road: 9/27/2020.

⁵² Public Testimony of Town Attorney Sue Gruen: 10/14/2020.

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⁵³ Public Testimony of Town Attorney Sue Gruen: 10/14/2020.

⁵⁴ **Submission by and Public Testimony of Judy G. Clark**, Ridge Road: 9/21/2020 and 9/22/2020, respectively. **Public Testimony from Stocky Clark**: 9/22/2020. **Submission of Joy Bush**: 11/19/2020: "I believe it would be in Hamden's best interest to move from a mayoral system of government to a Town Manager system. I know that Ann Altman would be extremely qualified to start this migration process and has even offered to assume duties for two years without pay to do this. We must not miss this opportunity." **Submission of Momoko Ishu**: 11/18/2020: supportive of "support Ann Altman's position to have a town management system for the city."

⁵⁵ **Note**: Ms. Clark also promoted the proposed West Haven Charter revisions which are on the ballot next month. Stock Clark also added the following: "A City Manager by training and experience will have had experience in all areas of municipal administration including fiscal management, budget oversight, personnel administration and labor negotiations. We need that level of expertise to manage the difficult times ahead. We need someone who can take charge of our finances and still maintain the quality of services which we all want." See also, Arturo Perez: 10/21/2020. See also, Franklin Edward-Flewelling Getchell: 10/21/2020. Note: "I would like to add my very strong agreement that it's time to change the management of Hamden to a Town Manager form of government. The extreme level of debt this small town owes is unconscionable and is trackable directly to cronyism and mismanagement for the past many years. It's equally clear that the fact of a mayoral election every two years means that any candidate is hostage to the unions whose votes the candidate must have. Given that this is our setup currently, the only and best recourse is to change the form of town governance. I totally support Ann Altman's offer to run as Hamden's last mayor, one who will transition us to the only way the town can survive: Town Management."

⁵⁶ Submission by Victoria Simiola: 9/28/2020; See also submission from Kathleen Halloran: 11/24/2020

⁵⁷ Submission by Joseph McDonagh, Whitney Avenue: 9/22/2020.

⁵⁸ Submission by Diane Hoffman, Wilmot Road: 9/27/20.

⁵⁹ Submission by Ann M. Altman Ph.D., Blake Road: 10/19/2020.

⁶⁰ Submission by Stuart Gardner, Blake Road: 10/19/2020.

⁶¹ Submission by John E. Papin, Jr.: 10/19/2020.

⁶² Submissions by Jacob Feigenbaum, Edgehill Terrace: 10/19/2020 and 11/27/2020.

⁶³ Submission by Stephen Marsh, PhD, Blake Road: 10/19/2020.

⁶⁴ Submission by Kathy Patrikis, Giles Street: 11/18/2020.

⁶⁵ Submission by Nate Lerner, Lamkin Street: 11/30/2020

⁶⁶ Submission by Jack D. Hammer, Manor Street: 10/19/2020.

⁶⁷ Submission by Peter C. Patrikis, Giles Street: 10/19/2020.

⁶⁸ Submission by Mark Eggerman, Hamden Homeowner: 10/19/2020.

⁶⁹ Submission by Diana Wakerley, Blake Circle: 11/18/2020.

⁷⁰ Submission by JC & DS Wakerley, Blake Circle: 10/19/2020.

⁷¹ Submission by Sheila de Bretteville, Deepwood Drive: 10/19/2020.

⁷² Submission by Stocky Clark: 9/22/2020.

⁷³ Note: There is a removal provision in the Charter

⁷⁴ Submission by David G. Johnson, Costanzo Court: 10/21/2020.

⁷⁵ Submission by Elaine Dove, Santa Fe Avenue: 9/21/2020. Dove submission: "Hamden needs to change what we are doing as it is not working in favor of the residents...

If we fall under MARB control, we may not have a choice (see, West Haven and their charter revision)."

⁷⁶ Note: Stocky Clark submission on 9/22/2020: "The Mayoral form of government has shown how not to manage town finances. Hamden has reached its" credit card" limits and requires serious financial leadership."

⁷⁷ Submission by Judy Sirota Rosenthal: 11/19/2020.

⁷⁸ Submission by Deborah Smith: 11/19/2020.

⁷⁹ Submission by Gary Walsh, Main Street: 11/21/2020

⁸⁰ Submission by Jody Ian Goeler, Superintendent, Hamden Public Schools 10/19/20.

⁸¹ Submission by Elaine Dove, Santa Fe Avenue: 10/20/2020.

⁸² Submission by Arven Saunders, Blake Circle: 9/29/2020.

⁸³ Submission by Arven Saunders, Blake Circle: 9/29/2020.

⁸⁴ Public Testimony of Council President Mick McGarry: 10/14/2020.

⁸⁵ Submission by Sean Grace: 9/22/2020.

⁸⁶ Public Testimony of Council President Mick McGarry: 10/14/2020.

⁸⁷ Submission by Sean Grace: 9/22/2020.

⁸⁸ Public Testimony of Council President Mick McGarry: 10/14/2020.

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⁸⁹ Submission by Sean Grace: 9/22/2020.

⁹⁰ Public Testimony of Council President Mick McGarry: 10/14/2020.

⁹¹ Public Testimony of Council President Mick McGarry: 10/14/2020.

⁹² Public Testimony of Former Council President and Acting Mayor James Pascarella: 10/14/2020.

⁹³ Public Testimony of Former Council President and Acting Mayor James Pascarella: 10/14/2020.

⁹⁴ Submission by Gregory H. Tignor, ScD, Blake Road: 11/19/2020 and Eleanor Tignor: 11/19/2020.

⁹⁵ Public Testimony Council President Mick McGarry: 10/14/2020.

⁹⁶ Submission by David G. Johnson, Costanzo Court: 10/21/2020.

⁹⁷ Submission by Bill Garvey, Charlton Hill: 10/19/20.

⁹⁸ Submission of State representative Josh Elliott: 11/30/2020.

⁹⁹ Public Testimony of Town Attorney Sue Gruen: 10/14/2020.

¹⁰⁰ Public Testimony of Town Attorney Sue Gruen: 10/14/2020.

¹⁰¹ Submission by Elaine Dove, Santa Fe Avenue: 9/21/2020.

¹⁰² Submission by Elaine Dove, Santa Fe Avenue: 9/21/2020.

¹⁰³ Public testimony Councilmember Justin Farmer: 9/22/2020.

¹⁰⁴ Public testimony and written submission of Diane Hoffman, Wilmot Road - 9/22/2020 and 9/27/2020, respectively. Note: The police commission did not meet for an excessive number of months while residents had serious concerns to discuss.

¹⁰⁵ **Submission by Diane Hoffman, Wilmot Road: _____.**

¹⁰⁶ Public testimony and written submission of Diane Hoffman, Wilmot Road - 9/22/2020 and 9/27/2020, respectively.

¹⁰⁷ Submission by Joseph McDonagh, Whitney Avenue: 9/22/2020.

¹⁰⁸ Submission by Lee Lee McKnight, Putnam Avenue: 10/13/2020.

¹⁰⁹ Submission by Diane Hoffman, Wilmot Road: 9/27/2020. Note: "While reviewing the Charter, the possibility of conflict of interest should always be kept in mind and addressed as needed. Concerns over conflict of interest are constant and abundant in Hamden. There should be requirements addressing when town officials and employees must recuse themselves from participating in making a decision on a specific item."

¹¹⁰ Submission by Stephen Marsh, PhD, Blake Road: 10/19/2020.

¹¹¹ Public Testimony of Town Attorney Sue Gruen: 10/14/2020.

¹¹² Submission by Diane Hoffman, Wilmot road: 9/27/2020.

¹¹³ Public Testimony of Town Attorney Sue Gruen: 10/14/2020.

¹¹⁴ Public Testimony of Council President Mick McGarry: 10/14/2020.

¹¹⁵ Public Testimony of Former Council President and Acting Mayor James Pascarella: 10/14/2020

¹¹⁶ Public Testimony of Town Attorney Sue Gruen: 10/14/2020.

¹¹⁷ Public Testimony of Councilmember Justin Farmer: 9/22/2020.

¹¹⁸ Public Testimony of Rhonda Caldwell: 9/22/2020 and submitted testimony of Diane Hoffman, Wilmot Road: 9/27/2020. Note from Hoffman testimony: "This is needed to address the recognized inequities in our criminal justice system nationwide and locally. It will help Hamden address our concerns and is needed to restore confidence in our police department so all residents feel safe."

¹¹⁹ P.A. 20-1, §17(c) does not apply to Hamden: "The provisions of this section shall not be construed to affect the operation of, or impose any limitation upon, a civilian police review board established prior to the effective date of this section."

¹²⁰ Statute is silent on the scope of authority. If we proceed on this issue I will provide you with further legal background on the interplay between this new express statutory authority and the long-standing statutory authority for collective bargaining agreements. It is interesting because P.A. 20-1 anticipates CPRB "proceedings" although does not state that those proceedings

¹²¹ Public Testimony of Town Attorney Sue Gruen: 10/14/2020.

¹²² Submission by Joseph McDonagh, Whitney Avenue: 9/22/2020.

¹²³ Submission by Jody Ian Goeler, Superintendent, Hamden Public Schools: 10/19/20.

¹²⁴ Submission by Patricia C. Vener-Saavedra: 10/21/2020.

¹²⁵ Public Testimony of Council President Mick McGarry: 10/14/2020.

¹²⁶ Submission by Diane Hoffman, Wilmot Road: 9/27/2020.

¹²⁷ Submission by Diane Hoffman, Wilmot Road: 9/27/2020.

¹²⁸ Submission by Diane Hoffman, Wilmot Road: 9/27/2020.

¹²⁹ Submission by Diane Hoffman, Wilmot Road: 9/27/2020.

¹³⁰ Submission by Judy G. Clark, Ridge Road: 9/21/2020.

Issues Tracking Chart – Hamden Charter Revision Commission

Substantial Due Diligence

Research and Report

Relevance Discussion

¹³¹ Submission by Elaine Dove, Santa Fe Avenue: 9/21/2020; and, Submission by Diane Hoffman, Wilmot Road: 9/27/2020 who noted: “There are concerns regarding nepotism. There are concerns that the town is not getting the best deal in quality and cost. The resulting contracts should have expiration dates. These bids seem to be used to rush transactions through the process and are often presented to the council at the last minute when a vote is needed immediately. Establish rules specifying when a no-bid contract can be used and consequences for abuse.”

¹³² Submission by Diane Hoffman, Wilmot Road: 9/27/2020. Note: “We are in a climate crisis. Our trees are precious natural resources that provide hundreds of thousands of dollars in services to our community, not the least of which is fighting climate change. Governor Lamont has issued Executive Order #3 and working groups have been meeting for months to develop plans on mitigation, adaptation and resiliency to address the crisis. The critical importance of protecting and planting trees is a part of many of the working groups including Science and Technology and Equity and Environmental Justice. The GC3 working groups are encouraging all attendees to address the climate crisis on the local level and call for action locally as well as on the state level. In order for our Tree Warden to have the knowledge and skills to do the job properly and fully and to make difficult decisions, **he/she must be a certified arborist**. Please see the attached Benefits of Trees.”

¹³³ Public Testimony of Town Attorney Sue Gruen: 10/14/2020.

¹³⁴ Submission by Stocky Clark: 9/22/2020.

¹³⁵ Submission by Arven Saunders, Blake Circle: 9/29/2020.

¹³⁶ Submission by Arturo Perez: 10/21/2020.

¹³⁷ Submission by Patricia Mary McLaughlin: 9/22/2020.

¹³⁸ Submission by Ann M. Pari, Harrison Drive:

¹³⁹ Submission by Claudio Scirocco: 9/21/2020.

¹⁴⁰ Submission Cheryl Kasprzycki, Paradise Avenue: 9/22/2020.

¹⁴¹ Submission by and Public Testimony of Wendy Santamauro: 9/21/2020 and 9/22/2020, respectively.

¹⁴² Public testimony (9/22)(JD Notes)

¹⁴³ Submission by Victoria Simiola: 9/28/2020.

¹⁴⁴ Submission by Monique Simmons: 9/24/2020.

¹⁴⁵ Submission by Victoria Simiola: 9/28/2020